# Social and solidarity-based economy as a new field of public action: evaluation of the social utility of SSE initiatives as a method for promoting social innovation

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## SSE as a new field of public action

- Local public policies in favour of the Social and Solidarity-based Economy (SSE) in France
- New field of public action in municipalities, general and regional councils (ex. Nantes, Lille, Rennes, PACA, IDF, Hte Normandie...).
- Building a horizontal and cross-cutting policy (crossing sectors and statutory boundaries)

## Supporting the emergence and development of SSE initiatives

- One of the strategic line in SSE local public policies
- An answer to the inadequacy of support and funding programs dedicated to small and medium businesses for SSE organizations
- A policy of "good practices" and pedagogical examples
- Counterpart to SSE entrepreneurs' political commitment and mobilization in the co-production of this new field of public action.

## SSE initiatives: diversity and characteristics

- A sector-based diversity of local initiatives: fair trade, micro-finance, proximity and community services, housing, work integration social enterprises, new coops, etc.)
- Characteristics: co-production of goods and services, social entrepreneurship and multistakeholder dynamics, mixed sources of funding and volunteer commitment, mix between the economic dimension (production of goods and services) and political dimension (advocacy function)

## Social utility as an emerging and controversial concept

- Specific program dedicated to SSE initiatives (call for projects).
- Integration of SSE priorities within mainstream policies (in particular economic, employment and social policies).
- Definition of new criteria for supporting and developing innovative socio-economic activities.
- The statutes (coops, NPO) and modes of organization are less likely to guarantee public funding, tax exemptions and exemption from competition rules.

## Social Utility in the recent history

- Tax reform of economic and commercial activities of association
- Subsidized and non market jobs for « disadvantaged » people.
- Social utility limited to job creation, labour market integration of disadvantaged people and new activities meeting needs unsatisfied by the market.
- Toward a broader conception of social utility

## Social utility references

- The institutional aspect: social utility as a new administrative assessment procedure for justifying public funding to SSE initiatives
- The identity aspect: social utility as way of recognizing SSE characteristics and their contribution to the general interest
- The axiological aspect: social utility as a compromise between heterogeneous values and interests among SSE actors and other stakeholders

#### Limits of social utility evaluation

- Restrictive interpretation of social utility criteria by the policy makers and the administration
- Social benefits disconnected from organizational aspects (how goods and services are produced).
   Highlight immediate outputs versus process
- The risk of normative framework which disqualify innovative aspects and discourage creativity

#### Tensions in the methods

- Comparative, quantitative and external evaluation of social utility
  - new tools of control for local government?
- Qualitative, participative and partnership evaluation
  - limits: self-legitimization of SSE actors, absence of comparison with for profit and public organisations
- Compromise between support dedicated to participative evaluation for SSE organizations and negotiated evaluation of sector-based criteria and indicators